

## **Procurement Notice**

PN 04-14 March 28, 2006

#### MISCELLANEOUS CHANGES

**BACKGROUND**: This PN revises the NASA FAR Supplement to make the following administrative and editorial changes:

- 1. 1804.602: deleted as inconsistent with current FPDS-NG procedures.
- 2. 1804.7102(a): clarifies the applicability of the section; revises the center/installation code for NMO to NMO-JPL; adds code P for NMO-APL to reflect the new NMO office at the Applied Physics Laboratory; and deletes code T, which is no longer needed.
- 3. 1804.7301: revised to delete the requirement in paragraph (b) for an NPR 7120.5 procurement request certification requirement.
- 4. 1806.304-70(b) and (c): revises the \$50,000,000 JOFOC approval threshold to \$75,000,000, consistent with the statutory change made to FAR 6.304(a)(3) and (a)(4) by FAC 2005-01.
- 5. 1808.605: revises the section number and title to "1808.604 Waivers" and relocates paragraph (c) to new section 1808.602(e), consistent with the restructuring of FAR Subpart 8.6.
- 6. 1837.601: added to address the use of a "statement of objectives (SOO)" in performance-based acquisitions.
- 7. 1842.1405: relocates the coverage to 1847.207-10 consistent with a parallel revision made to the FAR by FAC 2005-07.
- 8. 1846.000: revises the descriptions of the terms "insight" and "oversight" consistent with those in NPR 8735.2, Management of Government Safety and Mission Assurance Surveillance Functions for NASA Contracts.
- 9. Multiple sections: revised consistent with the changes made by FAC 2005-07 to the FAR coverage on performance-based acquisition; other miscellaneous administrative changes to update websites and terminology.

ACQUISITIONS AFFECTED BY CHANGES: None.

**ACTION REQUIRED BY CONTRACTING OFFICERS**: Use the increased JOFOC approval thresholds in 1806.304-70(b) and (c), and comply with the new requirement in 1837.601 when using a statement of objectives in a competitive performance-based acquisition.

CLAUSE CHANGES: None.

**PARTS AFFECTED**: Parts 1804, 1806, 1807, 1808, 1815, 1816, 1837, 1842, 1846, and 1847.

**REPLACEMENT PAGES**: You may use the enclosed pages to replace Part 1804, 6:5, 7:1, 7:2, 7:3, 7:4, Part 1808, 15:3, 15:4, 16:1, 16:2, 16:3, 16:4, Part 1837, 42:1, 42:2, 42:5, 42:6, 46:1, 46:2, and Part 47 of the NFS.

TYPE OF RULE AND PUBLICATION DATE: These changes do not have a significant impact beyond the internal operating procedures of NASA and do not have a significant cost or administrative impact on contractors or offerors, and therefore do not require codification in the Code of Federal Regulations (CFR) or publication for public comment.

**HEADQUARTERS CONTACT**: Tom O'Toole, Office of Procurement, Contract Management Division, (202) 358-0478, email: thomas.otoole@nasa.gov.

//s//

Tom Luedtke Assistant Administrator for Procurement

Enclosures

DISTRIBUTION LIST: PN List

## PART 1804 ADMINISTRATIVE MATTERS

## **TABLE OF CONTENTS**

<b>SUBPART</b> 1804.103 1804.170	1804.1	CONTRACT EXECUTION Contract clause. Contract effective date.
<b>SUBPART</b> 1804.202 1804.203	1804.2	CONTRACT DISTRIBUTION Agency distribution requirements. Taxpayer identification information.
SUBPART	1804.4	SAFEGUARDING CLASSIFIED INFORMATION WITHIN INDUSTRY
1804.402		General.
1804.404-70		Contract clause.
1804.470		Security requirements for unclassified information technology resources
1804.470-1		Scope.
1804.470-2		Policy.
1804.470-3		Security plan for unclassified Federal Information Technology systems.
1804.470-4		Contract clauses.
SUBPART	1804.5	ELECTRONIC COMMERCE IN CONTRACTING
1804.570	1804.5	NASA Acquisition Internet Service (NAIS).
1804.570 1804.570-1	1804.5	NASA Acquisition Internet Service (NAIS). General.
1804.570	1804.5	NASA Acquisition Internet Service (NAIS).
1804.570 1804.570-1 1804.570-2 SUBPART	1804.5 1804.6	NASA Acquisition Internet Service (NAIS). General. Electronic Posting System.  CONTRACT REPORTING
1804.570 1804.570-1 1804.570-2 <b>SUBPART</b> 1804.601		NASA Acquisition Internet Service (NAIS). General. Electronic Posting System.  CONTRACT REPORTING Record requirements.
1804.570 1804.570-1 1804.570-2 SUBPART		NASA Acquisition Internet Service (NAIS). General. Electronic Posting System.  CONTRACT REPORTING
1804.570 1804.570-1 1804.570-2 <b>SUBPART</b> 1804.601 1804.671	1804.6	NASA Acquisition Internet Service (NAIS). General. Electronic Posting System.  CONTRACT REPORTING Record requirements. Committee on Academic Science and Engineering (C.A.S.E.) Report.
1804.570 1804.570-1 1804.570-2 <b>SUBPART</b> 1804.601		NASA Acquisition Internet Service (NAIS). General. Electronic Posting System.  CONTRACT REPORTING Record requirements. Committee on Academic Science and Engineering (C.A.S.E.) Report.  GOVERNMENT CONTRACT FILES
1804.570 1804.570-1 1804.570-2 <b>SUBPART</b> 1804.601 1804.671 <b>SUBPART</b>	1804.6	NASA Acquisition Internet Service (NAIS). General. Electronic Posting System.  CONTRACT REPORTING Record requirements. Committee on Academic Science and Engineering (C.A.S.E.) Report.
1804.570 1804.570-1 1804.570-2 <b>SUBPART</b> 1804.601 1804.671 <b>SUBPART</b> 1804.802-70	1804.6	NASA Acquisition Internet Service (NAIS). General. Electronic Posting System.  CONTRACT REPORTING Record requirements. Committee on Academic Science and Engineering (C.A.S.E.) Report.  GOVERNMENT CONTRACT FILES Handling of classified material.
1804.570 1804.570-1 1804.570-2 <b>SUBPART</b> 1804.601 1804.671 <b>SUBPART</b> 1804.802-70 1804.803	1804.6	NASA Acquisition Internet Service (NAIS). General. Electronic Posting System.  CONTRACT REPORTING Record requirements. Committee on Academic Science and Engineering (C.A.S.E.) Report.  GOVERNMENT CONTRACT FILES Handling of classified material. Contents of contract files.
1804.570 1804.570-1 1804.570-2 <b>SUBPART</b> 1804.601 1804.671 <b>SUBPART</b> 1804.802-70 1804.803 1804.803-70	1804.6	NASA Acquisition Internet Service (NAIS). General. Electronic Posting System.  CONTRACT REPORTING Record requirements. Committee on Academic Science and Engineering (C.A.S.E.) Report.  GOVERNMENT CONTRACT FILES Handling of classified material. Contents of contract files. Checklist.
1804.570 1804.570-1 1804.570-2 <b>SUBPART</b> 1804.601 1804.671 <b>SUBPART</b> 1804.802-70 1804.803 1804.803-70 1804.804	1804.6	NASA Acquisition Internet Service (NAIS). General. Electronic Posting System.  CONTRACT REPORTING Record requirements. Committee on Academic Science and Engineering (C.A.S.E.) Report.  GOVERNMENT CONTRACT FILES Handling of classified material. Contents of contract files. Checklist. Closeout of contract files. Closeout of the contracting office files if another office administers
1804.570 1804.570-1 1804.570-2 <b>SUBPART</b> 1804.601 1804.671 <b>SUBPART</b> 1804.802-70 1804.803 1804.803-70 1804.804 1804.804-2	1804.6	NASA Acquisition Internet Service (NAIS). General. Electronic Posting System.  CONTRACT REPORTING Record requirements. Committee on Academic Science and Engineering (C.A.S.E.) Report.  GOVERNMENT CONTRACT FILES Handling of classified material. Contents of contract files. Checklist. Closeout of contract files. Closeout of the contracting office files if another office administers the contract.

<b>SUBPART</b> 1804.904	1804.9	TAXPAYER IDENTIFICATION NUMBER Reporting payment information to the IRS.
SUBPART	1804.70	TRANSFER OF CONTRACTING OFFICE RESPONSIBILITY
1804.7000		Scope of subpart.
1804.7001		Definition.
1804.7002		Approval of Transfer Requests.
1804.7003		Responsibilities of the contracting officer of the transferring installation.
1804.7003-1		Coordinations.
1804.7003-2		File inventory.
1804.7003-3		Notifications.
1804.7003-4		Transfer.
1804.7003-5		Retention documentation.
1804.7004		Responsibilities of the contracting officer of the receiving installation.
1804.7004-1		Pre-transfer file review.
1804.7004-2		Post-transfer actions.
SUBPART	1804.71	UNIFORM ACQUISITION INSTRUMENT IDENTIFICATION
1804.7100		Scope of subpart.
1804.7101		Policy.
1804.7102		Numbering scheme for solicitations.
1804.7103		Numbering scheme for contracts.
1804.7104		Modifications of contracts or agreements.
SUBPART	1804.72	REVIEW AND APPROVAL OF CONTRACTUAL INSTRUMENTS
1804.7200		Contract review by Headquarters.
<b>SUBPART</b> 1804.7301	1804.73	PROCUREMENT REQUESTS General.

## PART 1804 ADMINISTRATIVE MATTERS

## **Subpart 1804.1--Contract Execution**

## 1804.103 Contract clause.

The contracting officer shall include the clause at FAR 52.204-1, Approval of Contract, in solicitations, contracts, and supplemental agreements that require higher level approval. For

actions requiring Headquarters approval, insert "NASA Assistant Administrator for Procurement" in the clause's blank space.

#### 1804.170 Contract effective date.

- (a) "Contract effective date" means the date agreed upon by the parties for beginning the period of performance under the contract. In no case shall the effective date precede the date on which the contracting officer or designated higher approval authority signs the document.
- (b) Costs incurred before the contract effective date are unallowable unless they qualify as precontract costs (see FAR 31.205-32) and the clause prescribed at 1831.205-70 is used.

## **Subpart 1804.2--Contract Distribution**

## 1804.202 Agency distribution requirements.

In addition to the requirements in FAR 4.201, the contracting officer shall distribute one copy of each R&D contract, including the Statement of Work, to the NASA Center for AeroSpace Information (CASI), Attention: Acquisitions Collections Development Specialist, 7121 Standard Drive, Hanover, MD 21076-1320.

## 1804.203 Taxpayer identification information.

Instead of using the last page of the contract to provide the information listed in FAR 4.203, NASA installations may allow contracting officers to use a different distribution method, such as annotating the cover page of the payment office copy of the contract.

## **Subpart 1804.4--Safeguarding Classified Information Within Industry**

## 1804.402 General.

(b) NASA security policies and procedures are prescribed in NPD 1600.2A, NASA Security Policy; NPR 1620.1, Security Procedural Requirements; NPR 2810.1 and NPD 2810.1 Security of Information Technology.

#### 1804.404-70 Contract clause.

The contracting officer shall insert the clause at 1852.204-75, Security Classification Requirements, in solicitations and contracts if work to be performed will require security clearances. This clause may be modified to add instructions for obtaining security clearances and access to security areas that are applicable to the particular acquisition and installation.

#### 1804.470 Security requirements for unclassified information technology resources.

#### 1804.470-1 Scope.

This section implements NASA's acquisition-related aspects of Federal policies for assuring the security of unclassified automated information resources. Federal policies include, but are not limited to, the Computer Security Act of 1987 (40 U.S.C. 1441 et seq.), the Clinger-Cohen Act of 1996 (40 U.S.C. 1401 et seq.), Public Law 106-398, section 1061, Government Information Security Reform, OMB Circular A-130, Management of Federal Information Resources, and the National Institute of Standards and Technology security guidance and standards.

## 1804.470-2 Policy.

- (a) NASA policies and procedures on security for automated information technology are prescribed in NPD 2810.1, Security of Information Technology, and in NPR 2810.1, Security of Information Technology. The provision of information technology (IT) security in accordance with these policies and procedures, is required in all contracts that include IT resources or services in which a contractor must have physical or electronic access to NASA's sensitive information contained in unclassified systems that directly support the mission of the Agency. This includes information technology, hardware, software, and the management, operation, maintenance, programming, and system administration of computer systems, networks, and telecommunications systems. Examples of tasks that require security provisions include:
  - (1) Computer control of spacecraft, satellites, or aircraft or their payloads;
- (2) Acquisition, transmission or analysis of data owned by NASA with significant replacement costs should the contractor's copy be corrupted; and
- (3) Access to NASA networks or computers at a level beyond that granted the general public, e.g. bypassing a firewall.
- (b) The contractor must not use or redistribute any NASA information processed, stored, or transmitted by the contractor except as specified in the contract.

#### 1804.470-3 Security plan for unclassified Federal Information Technology systems.

- (a) The requiring activity with the concurrence of the Center Chief Information Officer (CIO), and the Center Information Technology (IT) Security Manager, must determine whether an IT Security Plan for unclassified information is required.
- (b) IT security plans must demonstrate a thorough understanding of NPR 2810.1 and NPD 2810.1 and must include, as a minimum, the security measures and program safeguards planned to ensure that the information technology resources acquired and used by contractor and subcontractor personnel --
- (1) Are protected from unauthorized access, alteration, disclosure, or misuse of information processed, stored, or transmitted;
- (2) Can maintain the continuity of automated information support for NASA missions, programs, and functions;
- (3) Incorporate management, general, and application controls sufficient to provide cost-effective assurance of the systems' integrity and accuracy;
- (4) Have appropriate technical, personnel, administrative, environmental, and access safeguards;
- (5) Document and follow a virus protection program for all IT resources under its control; and
- (6) Document and follow a network intrusion detection and prevention program for all IT resources under its control.
- (c) The contractor must be required to develop and maintain an IT System Security Plan, in accordance with NPR 2810.1, for systems for which the contractor has primary operational responsibility on behalf of NASA.
- (d) The contracting officer must obtain the concurrence of the Center Chief of Security before granting any contractor requests for waiver of the screening requirement contained in the clause at 1852.204-76.

#### 1804.470-4 Contract clauses.

The contracting officer must insert a clause substantially the same as the clause at 1852.204-76, Security Requirements for Unclassified Information Technology Resources, in solicitations and contracts which require submission of an IT Security Plan.

## **Subpart 1804.5--Electronic Commerce in Contracting**

## 1804.570 NASA Acquisition Internet Service (NAIS).

## 1804.570-1 General.

The NASA Acquisition Internet Service (NAIS) provides an electronic means for posting procurement synopses, solicitations, and associated information on the NAIS Internet site which in turn, automatically posts relevant information onto the Governmentwide point of entry (GPE).

## 1804.570-2 Electronic Posting System.

- (a) The NAIS Electronic Posting System (EPS) enables the NASA procurement staff to --
  - (1) Electronically create and post synopses on the NAIS Internet site and the GPE; and
- (2) Post solicitation documents, including solicitation amendments or cancellations, and other procurement information on the NAIS Internet site with linked references on the GPE.
- (b) The EPS maintains an on-line index linking the posted synopses and solicitations for viewing and downloading.
  - (c) The EPS shall be used to --
    - (1) Create and post all synopses in accordance with FAR Part 5 and NFS 1805; and
- (2) Post all competitive solicitation files, excluding large construction and other drawings, for acquisitions exceeding \$25,000.
- (d) The NAIS is the official site for solicitation postings which in turn, automatically posts relevant information onto the Government-wide point of entry (GPE). In the event supporting materials, such as program libraries, cannot be reasonably accommodated by the NAIS, Internet sites external to NAIS may be established after coordination with the contracting officer. Such sites must be linked from the NAIS business opportunities index where the solicitation resides. External sites should not duplicate any of the files residing on the NAIS.

#### **Subpart 1804.6--Contract Reporting**

#### 1804.601 Record requirements.

The Headquarters Office of Procurement (Code HC) is responsible for meeting the requirements of FAR 4.601, based on installation submission of Individual Procurement Action Reports (NASA Form 507 series) data.

## 1804.671 Committee on Academic Science and Engineering (C.A.S.E.) Report.

NASA Form 1356, C.A.S.E. Report on College and University Projects, shall be prepared for awards to nonprofit institutions of higher education or to nonprofit institutions that are operationally affiliated or integrated with an educational institution. Information on this form is

used to produce reports required by the National Science Foundation and to respond to inquiries. Submission is required regardless of instrument type (contract, grant, cooperative agreement, or funded Space Act agreement) and type of proposal (solicited or unsolicited). Instructions appear on the form itself and constitute the detailed guidance for preparation and submission. The form, which is either included with the acquisition package or initiated by the contracting office, shall be completed, reviewed, and promptly forwarded upon award to the Headquarters Office of Human Resources and Education (Code FE).

## **Subpart 1804.8--Government Contract Files**

## 1804.802-70 Handling of classified material.

When a contract is unclassified, classified material relating to that contract shall be maintained in a separate file folder and container, and the unclassified folder shall be marked to indicate the location of the classified material. The front and back of each folder containing classified material shall be marked with the highest classification assigned to any document in the folder.

#### 1804.803 Contents of contract files.

#### 1804.803-70 Checklist.

NASA Form 1098, Checklist for Contract Award File Content, shall be used as the "top page" in contract files.

#### 1804.804 Closeout of contract files.

## 1804.804-2 Closeout of the contracting office files if another office administers the contract.

(b) Upon receiving the NASA Form 1611 or DD Form 1594, Contract Completion Statement, from the contract administration office and complying with FAR 4.804-2(b), the contracting officer shall complete the form.

## 1804.804-5 Procedures for closing out contract files.

- (a) When the contracting office retains contract administration (excluding acquisitions under the simplified acquisition threshold), the contracting officer must comply with FAR 4.804-5(a) by completing NASA Form 1612, Contract Closeout Checklist, and DD Form 1593, Contract Administration Completion Record.
- (b) To comply with FAR 4.804-5(b), the contracting officer must complete NASA Form 1611 or DD Form 1594, Contract Completion Statement, except for acquisitions under the simplified acquisition threshold.

## 1804.805 Storage, handling, and disposal of contract files.

(a) See NPR 1441.1, NASA Records Retention Schedules.

## 1804.805-70 Review, separation, and retirement of contract files.

(a) Upon determination of contract completion under the procedures outlined in 1804.804, each office shall remove the official contract files from the active file series, mark each file

folder with "Completed (Date)", and place the folder in a completed (inactive) contract file series. Separate series should be established for contracts of \$25,000 or less and for contracts of more than \$25,000, to facilitate later disposal. Any original or official file copies of documents contained in duplicate or "working" contract files shall be removed and placed in the appropriate official file; any remaining material in the duplicate or "working" file shall be destroyed immediately or segregated and marked for early disposal.

- (b) Each office shall review contractor "general" files (i.e., a file containing documents relating generally to a contractor rather than a specific contract) at least once annually and remove documents that --
- (1) Are obsolete or superseded documents relating generally to the contractor (e.g., documents no longer pertinent to any aspect of a contractor's current or future capability, performance, or programs, and documents relating to a contractor that is no longer a possible source of supplies, services, or technical assistance) and dispose of the documents as authorized in 1804.805; or
- (2) Pertain only to completed contracts. Place those files that are not routine in nature in inactive files for later disposal, and immediately dispose of routine documents as authorized in NPR 1441.1, NASA Records Retention Schedules.

## **Subpart 1804.9--Taxpayer Identification Number Information**

## 1804.904 Reporting payment information to the IRS.

Each NASA installation, that has its own employer identification number, may elect to report to the IRS payments under purchase orders and contracts for merchandise and other exempt bills.

## Subpart 1804.70--Transfer of Contracting Office Responsibility

#### **1804.7000** Scope of subpart.

This subpart contains policies and procedures applicable to the transfer of contracts between NASA installations.

#### 1804.7001 Definition.

"Transfer of a contract," as used in this subpart, means that process whereby a contract and all future responsibility for a contract held by one installation are transferred or reassigned in writing to another installation.

#### 1804.7002 Approval of Transfer Requests.

- (a) The approval authority for requests to transfer a contract is the official in charge of the cognizant Headquarters program office or designee. Requests for approval shall be submitted by the director of the transferring installation after receiving the concurrence of the director of the receiving installation. Concurrence of the Associate Deputy Administrator (Code AI) is also required for a transfer where an installation's roles and missions may be affected.
- (b) Approval of a program transfer by the cognizant Headquarters official constitutes approval to transfer program-related contracts.

## 1804.7003 Responsibilities of the contracting officer of the transferring installation.

#### **1804.7003-1** Coordinations.

The contracting officer of the transferring installation shall take the following steps before transferring the contract:

- (a) Agree on a plan and schedule with the contracting officer of the receiving installation for transferring contract responsibility and contract files.
  - (b) Coordinate with the following offices:
- (1) Financial Management Office, to determine the contract financial records to be transferred and the method, timing, and dollar amount of such transfers.
- (2) Technical (Engineering and Project) Office, to determine the status of any outstanding engineering changes.
- (3) Reliability and Quality Assurance Office, to determine status and method of transferring the reliability and quality assurance functions.
- (4) Industrial Property and Facilities Office, to determine the method of transferring the Government property records.
- (5) Transportation Office, to determine the status of bills of lading furnished the contractor.
- (6) Security Office, to determine whether any classified material is outstanding and whether special precautions are necessary during the transfer process.
- (7) Other organizational elements, to determine the status of any other actions such as new technology, materials reports, PERT, and safety.

## **1804.7003-2** File inventory.

The contracting officer of the transferring installation shall prepare an inventory of the contract file. This inventory shall also include a separate listing of all outstanding requests for contract administration assistance issued to other Government agencies, indicating the name and address of the agency office, functions requested to be performed, estimated cost of the services, and estimated reimbursement due the administration agency for the services yet to be performed for each requested function. Copies of this inventory shall be provided to the contracting officer of the receiving installation.

#### **1804.7003-3** Notifications.

The contracting officer of the transferring installation shall provide written notification of the planned transfer to the contractor and all agencies performing or requested to perform administration services.

#### 1804.7003-4 Transfer.

(a) Upon completion of the actions described in 1804.7003-1 through 1804.7003-3, the contracting officer of the transferring installation shall issue a letter to the contractor, agencies performing contract administration functions, contracting officer representatives, and the contracting officer of the receiving installation. This letter shall provide notification of the transfer date, termination of appointment of the contracting officer's representatives, and the name, mailing address, and telephone number of the contracting officer of the receiving installation.

(b) After issuing the letters described in 1804.7003-4(a), the contracting officer of the transferring installation shall send the contract file to the contracting officer of the receiving installation with a letter transferring contract responsibility. This letter shall contain a provision for acceptance of the responsibility for the contract and its related files by the contracting officer of the receiving installation.

#### 1804.7003-5 Retention documentation.

The contracting officer of the transferring installation shall retain for permanent file a copy of the approvals and concurrences required by 1804.7002, the transfer acceptance letter of the contracting officer of the receiving installation, and any additional documents necessary for a complete summary of the transfer action.

## 1804.7004 Responsibilities of the contracting officer of the receiving installation.

## 1804.7004-1 Pre-transfer file review.

The contracting officer of the receiving installation shall review the contract, letters of request, actions in process, and other related files and to request corrective action, if necessary, before the official transfer of the contract. This review may be waived by written notification to the contracting officer of the transferring installation.

## 1804.7004-2 Post-transfer actions.

The contracting officer of the receiving installation shall --

- (a) Provide the contracting officer of the transferring installation written acceptance of contract responsibility and receipt of the contract files;
  - (b) Inform all offices affected within the installation of the receipt of the contract;
- (c) Appoint new contracting officer's technical representatives, as necessary;
- (d) Issue a contract modification to provide for the administrative changes resulting from the transfer action (e.g., identifying offices responsible for performing contract administration and making payment and the office to which vouchers, reports, and data are to be submitted);
  - (e) Provide copies of the contract documents to affected installation offices; and
- (f) If appropriate, supplement the letter of request to the Government agency providing contract administration services to reflect the changes resulting from the transfer action. The supplement may terminate or amend an existing contract administration support arrangement or may request support in additional areas.

#### **Subpart 1804.71--Uniform Acquisition Instrument Identification**

#### **1804.7100** Scope of subpart.

This subpart contains the procedures for uniform numbering of NASA solicitations, contracts (including letter contracts), purchase orders (including requests to other Government agencies), basic ordering agreements, other agreements between the parties involving the payment of appropriated funds or collection of funds for credit to the Treasury of the United States, and modifications or supplements to these instruments.

## 1804.7101 Policy.

Contractual documents shall be numbered with approved prefixes, suffixes, and serial numbers as prescribed in this subpart. If other identification is required for center purposes, it shall be placed on the document in such a location as to clearly separate it from the identification number.

## 1804.7102 Numbering scheme for solicitations.

- (a) Solicitations shall use the following twelve character alpha-numeric numbering scheme. For the purposes of this section, solicitations include RFPS, draft RFPs, IFBs, RFQs, RFIs, BAAs, NRAs, AOs, and cooperative agreement notices (CANs).
  - (1) The first two characters shall be NN.
- (2) The third character shall designate the Center/Installation issuing the solicitation as follows: A=ARC, C=GRC, D=DFRC, G=GSFC, H=HQ, J=JSC, K=KSC, L=LaRC, M=MSFC, N=NMO-JPL, P=NMO-APL, S=SSC, and X=NSSC.
- (3) The fourth and fifth characters shall be two numeric characters for the FY in which the solicitation is expected to be issued.
- (4) The sixth through eleventh characters shall be the last six digits of the purchase request (PR) number, except for cases where the solicitation is to be issued without an assigned PR number, for example NASA Research Announcements (NRAs) and Announcements of Opportunity (AOs). In those cases: the sixth character shall be the letter Z; the seventh and eighth characters shall represent the issuing organization's code; and the ninth through eleventh characters shall be an action number (001-999), assigned sequentially by the issuing organization.
  - (5) The twelfth character shall be one alpha character for type of solicitation, as follows:

C = CAN

E = IFB

J = Draft RFP

K = BAA (other than AOs or NRAs) or other grant announcements

L = RFI

N = NRA

O = AO

Q = RFQ

R = RFP

(b) The solicitation number is also referred to as the "collective" number within the Integrated Enterprise Management (IEM) system. Since the "collective" field in IEM is limited to ten characters, omit the first two characters (NN) when the solicitation number is entered into the "collective" field.

#### 1804.7103 Numbering scheme for awards.

- (a) The identification number for awards shall consist of exactly ten alpha-numeric characters. Identification numbers shall be serially assigned to the extent feasible. Installations may designate blocks of numbers to offices for future use.
- (b) The identification number shall consist of the following:
  - (1) The first two characters shall be NN.
  - (2) The third character shall be as set forth in 1804.7102(a)(2).

- (3) The fourth and fifth characters shall be two numeric characters for the FY in which the award is expected to be signed by the Government.
- (4) The sixth through ninth characters shall be four digits for action number; two alphas, two numbers (AA01, AA02 ... AA99, AB01, AB02, ... AZ99, BA01, BA02, etc. through ZZ99)
  - (5) The tenth character shall be an alpha character for type of action, as follows:
    - A Cooperative agreement.
    - B BOA, GWAC, or other indefinite delivery type contract.
    - C Contract (except Facilities or indefinite delivery type).
- D Delivery order or call against a supply contract (BOA, FSS, or other indefinite delivery contract or BPA).
  - F Facilities contract.
  - G Grant (other than training).
  - H Training grant.
- I Intragovernmental transaction, i.e., request to another Government agency to furnish supplies or services. It does not include an award by NASA to fulfill a request from another agency.
- P Purchase order. (This does not include a call or task or delivery order, regardless of whether it is issued on a purchase order form. It also does not include other types of actions listed in this paragraph, notwithstanding that they are referred to as purchase orders in IEM.)
  - S Space Act agreement.
- T Task order or call against a service (including R&D) contract (BOA, FSS, or other indefinite delivery contract or BPA).
  - Z BPA.
- (b) Sample.

NNG04AA01C would be a GSFC action issued in FY04. It would be the first one issued at the Center (or the first of its type), and the action type would be a contract:

NN G 04 AA01 C NASA GSFC FY04 Serial No. 1 Contract

#### 1804.7104 Modifications of contracts or agreements.

- (a) Modifications of definitive or letter contracts or agreements shall (1) bear the same identification as the contract or agreement being modified and (2) be numbered consecutively for each contract or agreement, beginning with Modification Number 1, regardless of whether the modification is accomplished by unilateral or bilateral action. Except for termination notices, modifications shall be effected by the use of Standard Form 30, Amendment of Solicitation/Modification of Contract.
- (b) Definitive contracts superseding letter contracts shall retain the same contract number as that originally assigned to the letter contract. Actions definitizing letter contracts are considered modifications and shall be assigned modification numbers in accordance with paragraph (a) of this subsection.

## Subpart 1804.72--Review and Approval of Contractual Instruments

1804.7200 Contract review by Headquarters.

## PROCUREMENT NOTICE (PN) 04-14 REPLACEMENT PAGE 4:12

- (a) Requests for approval of contracts and supplemental agreements by the Assistant Administrator for Procurement shall be submitted to the Headquarters Office of Procurement (Code HS) in sufficient time to allow a minimum of 15 days for review.
- (b) Each request for approval shall be accompanied by (1) five copies of the contractual document, one of which has been executed by the contractor and contracting officer, and (2) the official contract file containing the appropriate documentation as set forth in FAR 4.803(a). However, for the items specified in FAR 4.803(a)10, (11), and (12), the contracting officer shall provide documentation pertaining only to the successful offeror; and, in lieu of the items specified in FAR 4.803(a)(26)(ii) and (iii), the contracting officer shall provide an index briefly describing the content of all previous modifications.
- (c) The approval required under this section shall be made by signature of the Assistant Administrator for Procurement on the contract/supplemental agreement.

## **Subpart 1804.73--Procurement Requests**

#### 1804.7301 General.

Except in unusual circumstances, the contracting office shall not issue solicitations until an approved procurement request (PR), containing a certification that funds are available, has been received. However, the contracting office may take all necessary actions up to the point of contract obligation before receipt of the PR certifying that funds are available when -

- (a) Such action is necessary to meet critical program schedules;
- (b) Program authority has been issued and funds to cover the acquisition will be available prior to the date set for contract award or contract modification;
- (c) The procurement officer authorizes such action in writing before solicitation issuance; and
- (d) The solicitation includes the clause at FAR 52.232-18, Availability of Funds. The clause shall be deleted from the resultant contract.

## 1806.304-70 Approval of NASA justifications.

Concurrences and approvals for justifications of contract actions conducted in accordance with FAR Subparts 6.2 and 6.3 shall be obtained as follows:

- (a) For proposed contracts over \$500,000 but not exceeding \$10,000,000 -
  - (1) Concurring official: Procurement Officer
  - (2) Approving official: Center or Headquarters Competition Advocate.
- (b) For proposed contracts over \$10,000,000 but not exceeding \$75,000,000 -
  - (1) Concurring officials:
    - (i) Procurement Officer
    - (ii) Center or Headquarters Competition Advocate
  - (2) Approving official: Head of the contracting activity.
- (c) For proposed contracts over \$75,000,000 -
  - (1) Concurring officials:
    - (i) Procurement Officer
    - (ii) Center or Headquarters Competition Advocate
    - (iii) Head of the contracting activity.
    - (iv) Agency Competition Advocate
  - (2) Approving Official: Assistant Administrator for Procurement
- (d) The approval authority of FAR 6.304(a)(3) may not be delegated to other than the installation's Deputy Director.
- (e) For proposed contract actions requiring approval by the Assistant Administrator for Procurement, the original justification shall be forwarded to the Assistant Administrator for Procurement (Code HS).
- (f) Regardless of dollar value, class justifications shall be approved by the Assistant Administrator for Procurement.

#### **Subpart 1806.5--Competition Advocates**

#### 1806.501 Requirement.

- (1) The Director, Program Operations Division, Code HS, is the agency competition advocate, reporting to the Assistant Administrator for Procurement on issues related to competition of NASA acquisitions.
- (2) The Center Deputy Directors or Associate Directors are the competition advocates for their contracting activities.
- (3) The Headquarters Chief Financial Officer, Code CF, is the competition advocate for the Headquarters contracting activity.

## 1806.502 Duties and Responsibilities.

- (b)(i) Center competition advocates shall submit annual reports to the agency competition advocate (Code HS) on or before November 30.
- (ii) The agency competition advocate shall submit an annual agency report on or before January 31.

## PART 1807 ACQUISITION PLANNING

## TABLE OF CONTENTS

SUBPART 1807.103 1807.104 1807.105 1807.107 1807.107-70	1807.1	ACQUISITION PLANS Agency-head responsibilities. General procedures. Contents of written acquisition plans. Additional requirements for acquisitions involving bundling. Orders against Federal Supply Schedule contracts or other
1807.170		indefinite-delivery contracts awarded by another agency. Acquisition Strategy Meeting (ASM).
SUBPART	1807.2	PLANNING FOR THE PURCHASE OF SUPPLIES IN ECONOMIC QUANTITIES
1807.204		Responsibilities of contracting officers.
<b>SUBPART</b> 1807.503	1807.5	INHERENTLY GOVERNMENTAL FUNCTIONS Policy.
<b>SUBPART</b> 1807.7000	1807.70	CONSOLIDATED CONTRACTING General.
SUBPART 1807.7100 1807.7101 1807.7102 1807.7102-1 1807.7102-2 1807.7102-3 1807.7103	1807.71	MASTER BUY PLAN General. Applicability. Submission, selection, and notification procedures. Submission of Master Buy Plan. Submission of amendments to the Master Buy Plan. Selection and notification procedures. Format of Master Buy Plan.
SUBPART 1807.7200 1807.7201 1807.7202 1807.7203	1807.72	ACQUISITION FORECASTING Policy. Definitions. Responsibilities. Forecast data.

## PART 1807 ACQUISITION PLANNING

**Subpart 1807.1--Acquisition Plans** 

## 1807.103 Agency-head responsibilities.

- (d)(i) Except as provided in paragraph (d)(iii) of this section, acquisition plans shall be prepared according to the following:
- (A) For acquisitions requiring Headquarters approval, by an Acquisition Strategy Meeting (ASM) (see 1807.170);
- **(B)** For acquisitions not requiring Headquarters approval and expected to exceed \$10 million, by installation-approved ASMs or written acquisition plans; and,
- (C) For acquisitions not expected to exceed \$10 million, in accordance with installation procedures.
- (ii) The estimated dollar amounts shall include all options and later phases of the same program or project.
  - (iii) Acquisition plans are not required for the following acquisitions:
    - (A) Architect-engineering services;
    - **(B)** Broad agency announcements (see 1835.016) or unsolicited proposals;
    - (C) Basic research from nonprofit organizations;
    - **(D)** Utility services available from only one source;
- (E) From or through other Government agencies except when the value of the acquisition meets the Master Buy Plan threshold (see 1807.710(a)); or
  - (F) Industrial facilities required in support of related contracts.
  - (iv) Acquisition plans shall be approved before soliciting proposals.
- (v) Approval of an acquisition plan does not constitute approval of any special conditions, or special clauses that may be required unless the plan so specifies, and the individual having approval authority is a signatory of the plan. All required deviations shall be approved through the procedures described in FAR 1.4 and 1801.4.
- (vi) A single acquisition plan may be used for all phases of a phased acquisition provided the plan fully addresses each phase, and no significant changes occur after plan approval to invalidate the description of the phases. If such significant changes do occur, the plan shall be amended and approved at the same level as the original plan.
- (e) Acquisition plans should be prepared on a program or system basis when practical. In such cases, the plan should fully address all component acquisitions of the program or system.

## 1807.104 General procedures.

(a) The acquisition planning team shall obtain input from the center offices responsible for matters of safety and mission assurance, occupational health, environmental protection, information technology, export control, and security to ensure that all NASA acquisitions are structured in accordance with NASA policy in these areas. As part of this process, the team shall recommend any appropriate solicitation or contract requirements for implementation of safety, occupational health, environmental, information technology, export control, and security concerns. (See NPR 8715.3, NASA Safety Manual; NPR 7120.5, NASA Program and Project Management Processes and Requirements; NPR 2810.1, Security of Information Technology, and NPR 1620.1, Security Procedural Requirements, all available at http://nodis3.gsfc.nasa.gov/).

#### 1807.105 Contents of written acquisition plans.

Acquisition plans shall address each applicable topic listed in FAR 7.105, as supplemented by this section. Plans shall be structured by subject heading using each italicized topic heading in the same sequence as presented in the FAR. Subheadings should be used when appropriate (e.g., the separate items under contracting considerations at 7.105(b)(4)). Topics not applicable to a given acquisition (e.g., design-to-cost and should-cost are not compatible with service acquisitions), should be marked N/A. The requirements in FAR 7.105 regarding performance-based acquisition methods shall not be limited to acquisition plans for service contracts.

- (a)(1) Describe in nontechnical terms the supplies or services to be acquired. Include quantities.
- (a)(2) NPR 7120.5 shall be an integral part of acquisition planning for programs and projects subject to its requirements. If the NPR does not apply, the acquisition plan shall clearly state that fact. If the NPR does apply, specify whether all required NPR 7120.5 documentation is current and approved. If not, describe the approach for obtaining approval or the authority to proceed without approval before release of draft or final solicitations. For programs and projects under the NPR, all draft or final solicitations subject to, or directly or substantially in support of, those programs or projects shall clearly identify the program or project of which they are part.
  - (a)(3) Identify the estimated cost and describe the estimating methodology.
- (a)(5) Specify the delivery or performance period requirements separately by the basic contract, each option, and the total. Provide supporting rationale, which describes the relationship between the technical requirements and the proposed period of performance, including the basis for the decision regarding duration and the appropriateness of the inclusion of options.
- (a)(7) Discuss project/program risks (see NPR 7120.5, NASA Program and Project Management Processes and Requirements). In addition to technical, schedule, and cost risks, the discussion shall include such considerations as: safety and security (including personnel, information technology, and facilities/property); the need to involve foreign sources (contractor and/or governmental), and risks of unauthorized technology transfer (see NPD 2110.1D and Export Control Program (http://www.hq.nasa.gov/office/oer/nasaecp/Welcome.html)); and resource risk, including the necessary level and expertise of NASA personnel resources available to manage the project/program. For each area of risk identified, the discussion shall include a quantification of the relative magnitude (e.g., high, medium, low) together with the specific actions taken to structure the acquisition approach to manage the risks throughout the acquisition process. For example, this discussion would identify those areas that have safety risk, discuss how safety is addressed in contract requirements and evaluated in the source selection, and how it will be managed and incentivized during contract performance. Decisions to accept, mitigate, track, and/or research risk factors shall be identified and documented as part of acquisition planning.
- (a)(8) Streamlining applies to all NASA acquisitions. Describe all planned streamlining procedures.
- (b)(3) Discuss the source selection approach (trade-off, lowest price technically acceptable, combination of approaches) and the rating method (numerical scoring, acceptable/unacceptable, adjectival) to be used, how it will be used and why it is expected to result in the selection of the best value to NASA. Address how cost realism will be evaluated.
- (b)(4)(A) If an incentive contract is planned, describe the planned incentive(s) and the anticipated effects.

- **(B)** Describe subcontracting issues, including all applicable subcontracting goals. (See FAR Part 19 and Part 1819).
- (b)(5)(A) Identify the estimated cost separately by the basic contract, each option and total amount.
  - **(B)** Identify the funding by fiscal year and NASA Structure Management project number.
  - (C) Discuss planned approaches to eliminate funding shortfalls (vs. the estimated cost).
- (b)(6) Identify the type of work statement/specification planned. Specifically address the applicability of performance work statements and the availability of commercial sources for the supplies/services.
  - (b)(10) Address contract management issues, including --
    - (A) Planned delegations of administrative functions; and
- **(B)** When contract changes are anticipated, the plan to manage such changes and the specific measures that will be taken to minimize the issuance of undefinitized contract actions.
- (b)(20) If the period between release of solicitation to contract award is more than 120 calendar days (180 days for formal SEB competitions), explain why that goal cannot be met.

## 1807.107 Additional requirements for acquisitions involving bundling.

- (c) Requests for approval of proposed bundlings that do not meet the thresholds in FAR 7.107(b) must be sent to the Headquarters Office of Procurement (Code HS).
- (e) The substantial bundling documentation requirements applies to each proposed NASA bundling expected to exceed \$5 million or more. The contracting officer must forward the documentation along with the measurable benefits analysis required by FAR 7.107(b) to the Headquarters Office of Procurement (Code HS) in sufficient time to allow a minimum of 10 days for review.

## 1807.107-70 Orders against Federal Supply Schedule contracts or other indefinite-delivery contracts awarded by another agency.

The FAR and NFS requirements for justification, review, and approval of bundling of contract requirements also apply to an order from a Federal Supply Schedule contract or other indefinite-delivery contract awarded by another agency if the requirements consolidated under the order meet the definition of "bundling" at FAR 2.101.

## 1807.170 Acquisition Strategy Meeting (ASM).

- (a) The ASM is an acquisition plan conducted through a meeting attended by all interested NASA offices. The online Guide for Successful Headquarters Acquisition Strategy Meetings (ASMs) can be found at the following URL: http://ec.msfc.nasa.gov/hq/library/ASMs.html. At the meeting, the acquisition plan topics and structure specified in 1807.105 are presented in briefing format, and formal written minutes prepared to summarize the decisions, actions, and conclusions of the ASM members. The approved minutes, along with the briefing charts, shall be included in the contract file to document completion of the acquisition plan required by 1807.103.
- (b) The ASM is not a requirements definition meeting. It is a meeting to seek approval for the proposed acquisition approach for requirements that were previously defined and agreed to by the cognizant offices.

## PROCUREMENT NOTICE (PN) 04-14 REPLACEMENT PAGE 7:2

(c) Headquarters ASMs will be chaired by the Assistant Administrator for Procurement or designee. The Headquarters Office of Procurement (Code HS) will prepare the minutes of Headquarters ASMs and distribute them to all attendees for review prior to approval by the ASM chairperson.

## PART 1808 REQUIRED SOURCES OF SUPPLIES AND SERVICES

## TABLE OF CONTENTS

1808.003 1808.003-70 1808.003-71 1808.003-72 1808.003-73		Use of other Government supply sources. Acquisition of radioisotopes. Acquisition of liquid hydrogen. Acquisition of propellants. Acquisition of mercury.
SUBPART	1808.1	EXCESS PERSONAL PROPERTY
1808.103		Information on available excess personal property.
SUBPART	1808.4	FEDERAL SUPPLY SCHEDULES
1808.404		Using schedules.
1808.404-3		Requests for waivers.
SUBPART	1808.6	ACQUISITION FROM FEDERAL PRISON INDUSTRIES, INC.
1808.602		Policy
1808.604		Waivers.
SUBPART	1808.7	ACQUISITION FROM NONPROFIT AGENCIES EMPLOYING PEOPLE WHO ARE BLIND OR SEVERELY DISABLED
1808.705		Procedures.
1808.705-1		General.
SUBPART 1808.802 1808.870	1808.8	ACQUISITION OF PRINTING AND RELATED SUPPLIES Policy. Contract clause.
<b>SUBPART</b> 1808.1100	1808.11	LEASING OF MOTOR VEHICLES Scope of subpart.

## PART 1808 REQUIRED SOURCES OF SUPPLIES AND SERVICES

1808.003 Use of other Government supply sources.

1808.003-70 Acquisition of radioisotopes.

- (a) U.S. Department of Energy Isotope and Technical Service Order Form CA-10-90.COM, and U.S. Nuclear Regulatory Commission Application for Material License, NRC Form 313, shall be used to acquire radioisotopes.
- (b) NRC Form 313 shall be filed with the Chief, Radioisotopes Licensing Branch, Division of Fuel Cycle and Material Safety, United States Nuclear Regulatory Commission, Washington, DC 20555. If the application meets all regulatory requirements and applicable standards, the Radioisotopes Licensing Branch, Nuclear Regulatory Commission, will issue a license to the applicant. After receipt of the license, a completed DOE Form CA-10-90.COM (in duplicate, if the contracting office wants an accepted copy of the form back from the supplier), the license, and a Government bill of lading shall be sent to the appropriate DOE laboratory. If a bill of lading is not furnished, shipment shall be made collect on a commercial bill of lading, to be converted at destination.
- (c) NRC Form 313 and DOE Form CA-10-90.COM may be requisitioned directly from the United States Nuclear Regulatory Commission, Attn: Radioisotopes Licensing Branch, Division of Fuel Cycle and Material Safety, Washington, DC 20555.
  - (d) Guidance is available from DOE at URL http://www.ornl.gov/isotopes/catalog.htm.

## 1808.003-71 Acquisition of liquid hydrogen.

Requests for liquid hydrogen shall be submitted to the John F. Kennedy Space Center, National Aeronautics and Space Administration, Kennedy Space Center, FL 32899, Attn: Director of Logistics Operations.

## 1808.003-72 Acquisition of propellants.

- (a) **General.** NASA (and its contractors when authorized in accordance with 1851.1) may acquire the items listed in paragraph (j) of this section (except for liquid hydrogen; see 1808.003-71) on a reimbursable basis from the San Antonio Air Logistics Center (SA-ALC), Kelly Air Force Base, Texas, under the Air Force Missile Procurement Fund (MPF). The Air Force MPF shall be used as a supply source for propellants whenever there are economic or other advantages to the Government. Field installations and offices obtaining supplies from the MPF shall comply with the reporting requirements of paragraph (f) of this section.
- (b) **Requests for acquisition**. To obtain the materials listed in paragraph (j) of this section from the Air Force MPF, NASA contracting offices will execute a NASA-Interagency Purchase Request (NASA Form 523) and forward it to Headquarters, SA-ALC, Kelly Air Force Base, TX 78241, Attention: SFS. The following additional information should be provided on the form:
  - (1) Contract number (when material is required for use by a NASA contractor).
  - (2) Delivery address.
- (3) Mode of transportation (rail, trailer, barge, etc.). When the procurement request covers requirements for materials not previously forecasted or covers significant changes to previously reported requirements, SA-ALC should be notified immediately of such requirements.

## (c) Delivery requests.

(1) A delivery request is a call on the Air Force, made against a NASA-Interagency Purchase Request (NASA Form 523), specifying the time and place of delivery. On the basis of the estimated requirements, the Air Force will notify NASA field installations and contractors of the name and address of the Air Force office or producing contractor's plant to which requests for delivery of materials shall be made. Delivery requests may be placed by any means of

communication that time justifies; however, all verbal requests for delivery must be confirmed in writing within 24 hours. The delivery request, whether oral or written, must cite the NASA-Interagency Purchase Request number under which the material is being ordered and contain the following information:

- (i) Nomenclature and National Stock Number.
- (ii) Quantity.
- (iii) Program, project, and task.
- (iv) Contract number (when material is required for use by a NASA contractor).
- (v) Delivery address.
- (vi) Dates of delivery.
- (vii) Mode of transportation.
- (viii) Location of weighing stations and scales (if weighing of the products before delivery is required).
- (2) Each delivery request shall be numbered as follows to simplify identification and control: the last two digits of the calendar year; a dash; and a consecutive number beginning with 1 to run throughout the year (e.g., 89-5, for the fifth request made in 1989). Changes to a request are identified by adding an alphabetical designator beginning with (A) to the number.

## (d) Receiving procedures.

- (1) **Receiving documents.** Receipt of materials shall be evidenced on the receiving document received with the shipment by the signature of an individual authorized by NASA to receive materials from the Air Force. Every effort should be made to ensure that the NASA-Interagency Purchase Request number is recorded on the receiving document before signing.
- (2) **Weighing facilities.** Local weighing facilities (NASA-owned, contractor-owned, commercial, or State-operated) may be used to determine quantities of product received. If a discrepancy exists between the quantities shown on receiving documents and the quantities actually received --
- (i) A certified weighing ticket evidencing actual weight at destination shall be obtained; and
- (ii) A copy of the receiving document (AF Form 857 or DD Form 250) and the original weighing ticket shall be forwarded to Headquarters, SA-ALC, Kelly Air Force Base, TX 78241, Attention: ACFOM, identifying the discrepancy.
- (3) **Distribution of receipts.** Copies of all receiving documents except the AF Form 857 shall be transmitted to the Headquarters, SA-ALC, Kelly Air Force Base, TX 78241, Attention: SACAOM. Receiving documents may be accumulated and submitted on the 10th, 20th, and last day of each month.
- (e) **Billing.** The costs of materials obtained through the MPF are reimbursable. After delivery, a Standard Form 1080 (Voucher for Transfers Between Appropriations and/or Funds (Disbursement)), supported by documentary evidence of delivery, will be submitted by Headquarters, SA-ALC to the NASA installation designated in the NASA Form 523.

## (f) Reporting requirements.

(1) Field installations shall submit periodic estimates of requirements for materials listed in paragraph (j) of this section for all programs under their cognizance, including in-house contractor requirements. Reports shall be submitted in duplicate on AF Form 858, Forecast of Propellant Requirements.

- (2) The reports shall be forwarded no later than June 1 and December 1 to reach Headquarters, SA-ALC, Kelly AFB, TX 78241, Attn: SFS. Supplemental reports advising of additions to or significant changes in previous reports may be submitted at any time. The reports, covering all materials listed in paragraph (j) of this section, due in June and December, shall begin with requirements as of the following July 1 and January 1, respectively, and shall cover a 3-year period. Requirements shall be shown by month for the first 6 months, and by quarters for the remaining 2-1/2-year period.
- (3) Estimated requirements and other pertinent data required from contractors shall be obtained on Air Force Form 858.
- (g) **Report content.** Reports shall be made using a separate report form for each material and shall provide, for each item of material, the --
  - (1) Contract number;
  - (2) Program and/or project;
  - (3) Specific task within the project;
  - (4) End use when not associated with the named program or project;
  - (5) Contractor's name;
  - (6) Specific location of use (shipping destination); and
  - (7) Planned source of supply.
- (h) **Basis for developing materials requirements.** In computing requirements, consideration shall be given to such elements as lead time, waste factors, transfer, and storage losses so that phased requirements reflect the total gross quantities required to be delivered to the use or storage site. Since the requirements estimates are being used by other Government agencies acting as supply sources to contract for materials, estimates must be as accurate as possible.
- (i) NASA coordination. The Kennedy Space Center shall coordinate the review of all data and establish NASA policy and procedures. The data shall be used as the basis for NASA requirements reports to various Government agencies for planning and supply support.
  - (j) Table of reportable materials.

Ammonia, Technical (Anhydrous) (Low Oil Content) 99.97 percent purity, Spec 0-A- 445 Argon Gas, 6000 PSI, AFPID 6830-5

Propellant, Ammonia, Liquid, Anhydrous 99.5 percent purity, Spec MIL-P-27406

Propellant, Chlorine Trifluoride, Spec MIL-P-81399

Propellant, Deuterium, Gaseous, AFPID 9135-20

Propellant, Fluorine, Gaseous, Spec MIL-P-27405

Propellant, Fluorine, Liquid, Spec MIL-P-27405

Helium, Technical Grade A, Spec BB-H-1168

Propellant, Isopropyl Alcohol, AFPID 9135-18

Propellant, Hydrazine, Standard Grade, Spec MIL-P-26536

Propellant, Hydrazine, Monopropellant Grade, Spec MIL-P-26536

Propellant, Hydrazine/Unsymmetrical Dimethylhydrazine, Spec MIL-P-27402

Propellant, Hydrogen, Gaseous, Type I, Spec MIL-P-27201

Propellant, Hydrogen, Liquid, Type II, Spec MIL-P-27201

Propellant, Hydrogen Peroxide, Spec MIL-P-16005

Propellant, Hydrogen Peroxide, Electrolytic Process, Spec MIL-P-16005

Propellant, Jet Fuel, Grade RJ-1, Spec MIL-F-25558

Propellant, JPX, 50 percent UDMH-50 percent JP-4, Spec MIL-P-26694

Propellant, JPX, 17 percent UDMH-83 percent JP-4, Spec MIL-P-26694

Propellant, Kerosene, Grade RP-1, Spec MIL-P-25576

Propellant, Monomethyl Hydrazine, Spec MIL-P-27404

Propellant, Neon, Liquid, AFPID 9135-16

Propellant, Nitric Acid, Type IIIB, Spec MIL-P-7254

Propellant, Nitric Acid, Type III LS, Spec MIL-P-7254

Propellant, Nitric Acid, Type IV (High Density Acid), Spec MIL-P-7254

Propellant, Nitrogen Tetroxide (NTO) (MON-1) (MON-3), Spec MIL-P-26539

Propellant, Nitrogen Tetroxide (NTO), MIL-P-26539

Propellant, Nitrogen Tetroxide (MON-1), Spec MIL-P-26539

Propellant, Nitrogen Tetroxide (MON-3), Spec MIL-P-26539

Propellant, Oxygen, Grade B, Spec MIL-P-25508

Propellant, Oxygen, Grade A, Spec MIL-P-25508

Propellant, Oxygen, Grade F, Spec MIL-P-25508

Propellant Pressurizing Agent, Helium, Spec MIL-P-27407, 99.995 pct min assay

Propellant Pressurizing Agent, Nitrogen, Type II, Liquid Grade C, Spec MIL-P-27401

Propellant Pressurizing Agent, Nitrogen, Type I, Gaseous Grade A, Spec MIL-P-27401

Propellant Pressurizing Agent, Nitrogen, Type I, Grade B, Spec MIL-P-27401

Propellant Pressurizing Agent, Nitrogen, Type II, Grade A, Spec MIL-P-27401

Propellant Pressurizing Agent, Nitrogen, Type II, Grade B, Spec MIL-P-27401

Propellant, Unsymmetrical Dimethyl-hydrazine, Spec MIL-P-25604

Propellant, Nitrogen Trifluoride Spec MIL-P-87896

Propellant Pressurizing Agent, Argon, Liquid, AFPID 9135-19

#### 1808.003-73 Acquisition of mercury.

- (a) Requests for mercury by NASA installations for their use or for use by their cost-reimbursement type contractors shall be made to the Mercury Contract Specialist, Directorate of Stockpile Contracts, DLA, Defense National Stockpile Center, 8725 John J. Kingman Rd., #3339, Ft. Belvoir, VA 22060-6223. DLA will furnish the current fair market value to NASA. The unit of issue is a 76-pound flask.
- (b) Requests for clearance to purchase quantities of 76 pounds or more from sources other than DLA shall be submitted to the office in paragraph (a) of this section and must be accompanied by a statement of reasons why the available excess mercury is unsuitable for use by the requesting field installation.

#### **Subpart 1808.1--Excess Personal Property**

#### 1808.103 Information on available excess personal property.

In addition to the sources identified in FAR 8.103, information on availability of NASA excess property is maintained by the Installation Property Disposal Officer and the NASA Equipment Management System (NEMS) Coordinator.

## **Subpart 1808.4--Federal Supply Schedules**

#### 1808.404 Using schedules.

## 1808.404-3 Requests for waivers.

- (a) The head of the NASA office initiating the procurement request or a designated representative shall furnish the NASA contracting office a signed statement identifying the supplies or services to be purchased and explaining why similar items listed in the applicable schedule will not meet the requirement.
- (b) If a waiver is not granted, the case shall be referred to the Assistant Administrator for Procurement (Code HS) for a final decision as to whether the non-schedule item will be purchased. The Assistant Administrator for Procurement shall promptly notify the Commissioner, Federal Supply Service, GSA, and the contracting office of the decision.

## Subpart 1808.6--Acquisition from Federal Prison Industries, Inc.

#### 1808.602 Policy.

(e) When disputes occur, the contracting officer shall refer the matter to the Assistant Administrator for Procurement (Code HS) for review and any further action. Such referrals shall include a complete statement of the attempts made to resolve the matter.

#### 1808.604 Waivers.

(a) NASA purchase orders or contracts written pursuant to a general or blanket waiver need not be supported by a copy of the waiver, but the waiver number must be cited on the purchase order or contract as well as on the initial voucher. A copy of the waiver certificate must be attached to the initial voucher.

## Subpart 1808.7--Acquisition from Nonprofit Agencies Employing People Who are Blind or Severely Disabled

#### 1808.705 **Procedures.**

#### 1808.705-1 General.

The Federal Standard Requisitioning and Issue Procedure (Federal Property Management Regulation, Subpart 101-26.2) shall be used to obtain nonprofit agency-produced supplies from GSA supply distribution facilities.

## **Subpart 1808.8--Acquisition of Printing and Related Supplies**

## 1808.802 Policy.

- (b)(i) The Headquarters Chief Information Officer (Code AO) is the NASA central printing authority.
- (ii) Requests for approval to contract for printing supplies or services shall be addressed to Code AO. Approval to contract for such supplies or services is restricted to those requirements meeting the following conditions:
  - (A) An individual order is under \$1.000:
  - **(B)** The order is not of a continuing or repetitive nature; and,

(C) The Public Printer certifies it cannot be provided more economically through the GPO.

## 1808.870 Contract clause.

The contracting officer shall insert the clause at 1852.208-81, Restrictions on Printing and Duplicating, in solicitations and contracts where there is a requirement for any printing, and/or any duplicating/copying in excess of that described in paragraph (c) of the clause.

## **Subpart 1808.11--Leasing of Motor Vehicles**

## 1808.1100 Scope of subpart.

NASA procedures for leasing motor vehicles from GSA or commercial sources are contained in NPD 6000.1, Transportation Management.

## PART 1815 CONTRACTING BY NEGOTIATION

## Subpart 1815.1--Source Selection Processes and Techniques

#### 1815.101 Best value continuum.

When a written acquisition plan is not required by 1807.103, the contracting officer must document in the contract file the source selection approach and the rating method to be used, how they will be used, and how these will result in selection of the best value to the government.

## Subpart 1815. 2--Solicitation and Receipt of Proposals and Information

## 1815.201 Exchanges with industry before receipt of proposals.

- (c)(6)(A) Except for acquisitions described in 1815.300-70(b) contracting officers shall issue draft requests for proposals (DRFPs) for all competitive negotiated acquisitions expected to exceed \$10,000,000 (including all options or later phases of the same project). DRFPs shall invite comments from potential offerors on all aspects of the draft solicitation, including the requirements, schedules, proposal instructions, and evaluation approaches. Potential offerors should be specifically requested to identify unnecessary or inefficient requirements. If the DRFP contains Government-unique standards, potential offerors should be invited to identify voluntary consensus standards that meet the Government's requirements as alternatives to Government-unique standards cited as requirements, in accordance with FAR 11.101 and OMB Circular A-119. Comments should also be requested on any perceived safety, occupational health, security (including information technology security), environmental, export control, and/or other programmatic risk issues associated with performance of the work. When considered appropriate, the statement of work or the specifications may be issued in advance of other solicitation sections.
- **(B)** Contracting officers shall plan the acquisition schedule to include adequate time for issuance of the DRFP, potential offeror review and comment, and NASA evaluation and disposition of the comments.
- (C) When issuing DRFPs, potential offerors should be advised that the DRFP is not a solicitation and NASA is not requesting proposals.
- **(D)** Whenever feasible, contracting officers should include a summary of the disposition of significant DRFP comments with the final RFP.
- (E) If performance-based payments are planned to be used in a competitive negotiated acquisition, the DRFP shall request potential offerors to suggest terms, including performance events or payment criteria. Contracting officers shall use that information to establish a common set of performance-based payments parameters in the formal RFP when practicable.
- (**F**) The procurement officer may waive the requirement for a DRFP upon written determination that the expected benefits will not be realized given the nature of the supply or service being acquired. The DRFP shall not be waived because of poor or inadequate planning.
- (f)(i) Upon release of the formal RFP, the contracting officer shall direct all personnel associated with the acquisition to refrain from communicating with prospective offerors and to refer all inquiries to the contracting officer or other authorized representative. This procedure is commonly known as a "blackout notice" and shall not be imposed before release of the RFP.

## PROCUREMENT NOTICE (PN) 04-14 REPLACEMENT PAGE 15:4

The notice may be issued in any format (e.g., letter or electronic) appropriate to the complexity of the acquisition.

(ii) Blackout notices are not intended to terminate all communication with offerors. Contracting officers should continue to provide information as long as it does not create an unfair competitive advantage or reveal proprietary data.

## 1815.203 Requests for proposals.

#### 1815.203-70 Installation reviews.

- (a) Installations shall establish procedures to review all RFPs before release. When appropriate given the complexity of the acquisition or the number of offices involved in solicitation review, centers should consider use of a single review meeting called a Solicitation Review Board (SRB) as a streamlined alternative to the serial or sequential coordination of the solicitation with reviewing offices. The SRB is a meeting in which all offices having review and approval responsibilities discuss the solicitation and their concerns. Actions assigned and changes required by the SRB shall be documented.
- (b) When source evaluation board (SEB) procedures are used in accordance with 1815.370, the SEB shall review and approve the RFP prior to issuance.

## 1815.203-71 Headquarters reviews.

For RFPs requiring Headquarters review and approval, the procurement officer shall submit ten copies of the RFP to the Assistant Administrator for Procurement (Code HS). Any significant information relating to the RFP or the planned evaluation methodology omitted from the RFP itself should also be provided.

## **1815.203-72** Risk management.

In all RFPs for supplies or services for which a technical proposal is required, proposal instructions shall require offerors to identify and discuss risk factors and issues throughout the proposal where they are relevant, and describe their approach to managing these risks.

#### 1815.204 Contract format.

## 1815.204-2 Part I - The Schedule.

(c) To the maximum extent practicable, requirements should be articulated as performance-based specifications and performance work statements that focus on required outcomes or results.

## 1815.204-5 Part IV - Representations and instructions.

(b) The information required in proposals should be kept to the minimum necessary for the source selection decision.

#### **1815.204-70 Page limitations.**

(a) Technical and contracting personnel will agree on page limitations for their respective portions of an RFP. Unless approved in writing by the procurement officer, the page limitation for the contracting portion of an RFP (all sections except Section C, Description/

## PART 1816 TYPES OF CONTRACTS

## TABLE OF CONTENTS

<b>SUBPART</b> 1816.1 1816.104 1816.104-70	SELECTING CONTRACT TYPES Factors in selecting contract types. Contract type for performance-based acquisition (PBA).
SUBPART 1816.2 1816.202 1816.202-70 1816.203 1816.203-4	FIXED-PRICE CONTRACTS Firm-fixed-price contracts. NASA contract clause. Fixed-price contracts with economic price adjustment. Contract clauses.
SUBPART 1816.3 1816.303-70 1816.306 1816.307 1816.307-70	COST-REIMBURSEMENT CONTRACTS Cost-sharing contracts. Cost-plus-fixed-fee contracts. Contract clauses. NASA contract clauses.
SUBPART 1816.4  1816.402  1816.402-2  1816.402-270  1816.404  1816.405  1816.405-2  1816.405-270  1816.405-271  1816.405-272  1816.405-273  1816.405-274  1816.405-275  1816.405-276  1816.406	INCENTIVE CONTRACTS  Application of pre-determined, formula-type incentives.  Performance incentives.  NASA technical performance incentives.  Fixed-price contracts with award fees.  Cost-reimbursement incentive contracts.  Cost-plus-award-fee (CPAF) contracts.  CPAF contracts.  Base fee.  Award fee evaluation periods.  Award fee evaluations.  Award fee evaluation factors.  Award fee evaluation scoring.  Award fee payments and limitations.  Contract clauses.  NASA contract clauses.
SUBPART 1816.5 1816.504 1816.505 1816.505-70 1816.505-71 1816.505-72 1816.506-70	INDEFINITE-DELIVERY CONTRACTS Indefinite quantity contracts. Ordering. Task Ordering. Task and delivery order contract ordering period. Task and delivery order contract performance periods. NASA contract clause.

## SUBPART 1816.6 TIME-AND-MATERIALS, LABOR-HOUR, AND LETTER CONTRACTS

1816.603 Letter contracts. 1816.603-2 Application. 1816.603-370 Approvals.

## PART 1816 TYPES OF CONTRACTS

## **Subpart 1816.1--Selecting Contract Types**

1816.104 Factors in selecting contract types.

## 1816.104-70 Contract type for performance-based acquisition (PBA).

- (a) PBA is defined in FAR 2.101 and discussed in FAR 37.6. Although FAR Part 37 addresses services contracts, PBA is not limited to these contracts. PBA is the preferred way of contracting for all supplies and services at NASA. Generally, when contract performance risk under a PBA specification can be fairly shifted to the contractor to allow for the operation of objective incentives, a contract type with objectively measurable incentives (e.g., FFP, FPIF, or CPIF) is appropriate. However, when contractor performance (e.g., cost control, schedule, or quality/technical) is best evaluated subjectively using quantitative measures, a CPAF contract may be used.
- (b) A PBA is a completion form of contract (something is accomplished). Term/level-of-effort, time-and-materials and labor hour contracts should include, when feasible, features that are performance-oriented. However, those contracts may not be characterized as PBA.

## **Subpart 1816.2--Fixed-Price Contracts**

## 1816.202 Firm-fixed-price contracts.

## 1816.202-70 NASA contract clause.

The contracting officer shall insert the clause at 1852.216-78, Firm-Fixed-Price, in firm-fixed-price solicitations and contracts. Insert the appropriate amount in the resulting contract.

## 1816.203 Fixed-price contracts with economic price adjustment.

#### 1816.203-4 Contract clauses.

- (a) In addition to the approval requirements in the prescriptions at FAR 52.216-2 through 52.216-4, the contracting officer shall coordinate with the installation's Deputy Chief Financial Officer (Finance) before exceeding the ten-percent limit in paragraph (c)(1) of the clauses at FAR 52.216-2 and 52.216-3 and paragraph (c)(4) of the clause at 52.216-4.
- (d)(2) Contracting officers shall contact the Office of Procurement, Code HK, for specific guidance on preparing clauses using cost indexes. Such clauses require advance approval by the

Assistant Administrator for Procurement. Requests for approval shall be submitted to the Headquarters Office of Procurement (Code HS).

## **Subpart 1816.3--Cost-Reimbursement Contracts**

## 1816.303-70 Cost-sharing contracts.

## (a) Cost-sharing with for-profit organizations.

- (1) Cost sharing by for-profit organizations is mandatory in any contract for basic or applied research resulting from an unsolicited proposal, and may be accepted in any other contract when offered by the proposing organization. The requirement for cost-sharing may be waived when the contracting officer determines in writing that the contractor has no commercial, production, education, or service activities that would benefit from the results of the research, and the contractor has no means of recovering its shared costs on such projects.
- (2) The contractor's cost-sharing may be any percentage of the project cost. In determining the amount of cost-sharing, the contracting officer shall consider the relative benefits to the contractor and the Government. Factors that should be considered include --
  - (i) the potential for the contractor to recover its contribution from non-Federal sources;
- (ii) the extent to which the particular area of research requires special stimulus in the national interest; and
- (iii) the extent to which the research effort or result is likely to enhance the contractor's capability, expertise, or competitive advantage.

## (b) Cost-sharing with not-for-profit organizations.

- (1) Costs to perform research stemming from an unsolicited proposal by universities and other educational or not-for-profit institutions are usually fully reimbursed. When the contracting officer determines that there is a potential for significant benefit to the institution cost-sharing will be considered.
- (2) The contracting officer will normally limit the institution's share to no more than 10 percent of the project's cost.

## (c) Implementation.

Cost-sharing shall be stated as a minimum percentage of the total allowable costs of the project. The contractor's contributed costs may not be charged to the Government under any other contract or grant, including allocation to other contracts and grants as part of an independent research and development program.

#### 1816.306 Cost-plus-fixed-fee contracts.

- (d) Completion and term forms.
- (4) Term form contracts should include, when feasible, features that are performance-oriented. However, those contracts may not be characterized as PBA.

#### 1816.307 Contract clauses.

(a)(1) In paragraph (h)(2)(ii)(B) of the Allowable Cost and Payment clause at FAR 52.216-7, the period of years may be increased to correspond with any statutory period of limitation applicable to claims of third parties against the contractor; provided, that a corresponding increase is made in the period for retention of records required in paragraph (f) of the clause at FAR 52.215-2, Audit and Records - Negotiation.

- (b) In solicitations and contracts containing the clause at FAR 52.216-8, Fixed Fee, the Schedule shall include appropriate terms, if any, for provisional billing against fee.
- (d) In solicitations and contracts containing the clause at FAR 52.216-10, Incentive Fee, the Schedule shall include appropriate terms, if any, for provisional billing against fee.
- (g)(1) In paragraph (g)(2)(ii) of the Allowable Cost and Payment--Facilities clause at FAR 52.216-13, the period of years may be increased to correspond with any statutory period of limitation applicable to claims of third parties against the contractor; provided, that a corresponding increase is made in the period for retention of records required in paragraph (f) of the clause at FAR 52.215-2, Audit and Records Negotiation.

#### 1816.307-70 NASA contract clauses.

- (a) The contracting officer shall insert the clause at 1852.216-73, Estimated Cost and Cost Sharing, in each contract in which costs are shared by the contractor pursuant to 1816.303-70.
- (b) The contracting officer shall insert the clause substantially as stated at 1852.216-74, Estimated Cost and Fixed Fee, in cost-plus-fixed-fee contracts.
- (c) The contracting officer may insert the clause at 1852.216-75, Payment of Fixed Fee, in cost-plus-fixed-fee contracts. Modifications to the clause are authorized.
- (d) The contracting officer shall insert the clause at 1852.216-81, Estimated Cost, in cost-no-fee contracts that are not cost sharing or facilities contracts.
- (e) The contracting officer may insert a clause substantially as stated at 1852.216-87, Submission of Vouchers for Payment, in cost-reimbursement solicitations and contracts.
- (f) When either FAR clause 52.216-7, Allowable Cost and Payment, or FAR clause 52.216-13, Allowable Cost and Payment---Facilities, is included in the contract, as prescribed at FAR 16.307(a) and (g), the contracting officer should include the clause at 1852.216-89, Assignment and Release Forms.

#### **Subpart 1816.4--Incentive Contracts**

## 1816.402 Application of predetermined, formula-type incentives.

When considering the use of a quality, performance, or schedule incentive, the following guidance applies:

- (1) A positive incentive is generally not appropriate unless —
- (i) Performance above the target (or minimum, if there are no negative incentives) level is of significant value to the Government;
  - (ii) The value of the higher level of performance is worth the additional cost/fee;
- (iii) The attainment of the higher level of performance is clearly within the control of the contractor; and
  - (iv) An upper limit is identified, beyond which no further incentive is earned.
  - (2) A negative incentive is generally not appropriate unless —
- (i) A target level of performance can be established, which the contractor can reasonably be expected to reach with a diligent effort, but a lower level of performance is also minimally acceptable;
- (ii) The value of the negative incentive is commensurate with the lower level of performance and any additional administrative costs; and

# PROCUREMENT NOTICE (PN) 04-14 REPLACEMENT PAGE 16:2

(iii) Factors likely to prevent attainment of the target level of performance are clearly within the control of the contractor.				

# PART 1837 SERVICE CONTRACTING

### TABLE OF CONTENTS

SUBPART 1837.101 1837.104 1837.110 1837.110-70 1837.170	1837.1	SERVICE CONTRACTSGENERAL Definitions. Personal services contracts. Solicitation provisions and contract clauses. NASA solicitation provision and contract clauses. Pension portability.
SUBPART 1837.203 1837.203-70 1837.203-71 1837.203-72 1837.204	1837.2	ADVISORY AND ASSISTANCE SERVICES Policy. Providing contractors access to sensitive information. Release of contractors' sensitive information. NASA contract clauses. Guidelines for determining availability of personnel.
<b>SUBPART</b> 1837.601	1837.6	<b>PERFORMANCE-BASED ACQUISITION</b> General.

# PART 1837 SERVICE CONTRACTING

### **Subpart 1837.1--Service Contracts--General**

# 1837.101 Definitions.

"Pension portability" means the recognition and continuation in a successor service contract of the predecessor service contract employees' pension rights and benefits.

### 1837.104 Personal services contracts.

(b) Section 203(c)(9) of the National Aeronautics and Space Act of 1958 (42 U.S.C. 2473(c)(9)) authorizes NASA "to obtain services as authorized by Section 3109 of Title 5, United States Code." It is NASA policy to obtain the personal services of experts and consultants by appointment rather than by contract. The policies, responsibilities, and procedures pertaining to the appointment of experts and consultants are in NPR 3300.1, Appointment of Personnel To/From NASA, Chapter 4, Employment of Experts and Consultants.

### 1837.110 Solicitation provisions and contract clauses.

### 1837.110-70 NASA solicitation provision and contract clauses.

(a) The contracting officer shall insert the clause at 1852.237-70, Emergency Evacuation Procedures, in solicitations and contracts for on-site support services where emergency evacuations

of the NASA installation may occur, e.g., snow, hurricanes, tornadoes, earthquakes, or other emergencies.

(b) The contracting officer shall insert the clause at 1852.237-71, Pension Portability, in solicitations, contracts or negotiated contract modifications for additional work when the procurement officer makes the determination in 1837.170(a)(2).

### 1837.170 Pension portability.

- (a) It is NASA's policy not to require pension portability in service contracts. However, pension portability requirements may be included in solicitations, contracts, or contract modifications for additional work under the following conditions:
- (1)(i) There is a continuing need for the same or similar services for a minimum of five years (inclusive of options), and, if the contractor changes, a high percentage of the predecessor contractor's employees are expected to remain with the program; or
- (ii) The employees under a predecessor contract were covered by a portable pension plan, a follow-on contract or a contract consolidating existing services is awarded, and the total contract period covered by the plan covers a minimum of five years (including both the predecessor and successor contracts); and
- (2) The procurement officer determines in writing, with full supporting rationale, that such a requirement is in the Government's best interest. The procurement officer shall maintain a record of all such determinations.
- (b) When pension portability is required, the plan shall comply with the requirements of the clause at 1852.237-71, Pension Portability, (see 1837.110-70(b)), and the contract shall also include a clear description of the plan, including service, pay, liabilities, vesting, termination, and benefits from prior contracts.

### **Subpart 1837.2--Advisory and Assistance Services**

### 1837.203 Policy.

(c) Advisory and assistance services of individual experts and consultants shall normally be obtained by appointment rather than by contract (see NPR 3300.1, Appointment of Personnel To/From NASA, Chapter 4, Employment of Experts and Consultants).

### 1837.203-70 Providing contractors access to sensitive information.

- (a)(1) As used in this subpart, "sensitive information" refers to information that the contractor has developed at private expense or that the Government has generated that qualifies for an exception to the Freedom of Information Act, which is not currently in the public domain, may embody trade secrets or commercial or financial information, and may be sensitive or privileged, the disclosure of which is likely to have either of the following effects: (1) to impair the Government's ability to obtain this type of information in the future; or (2) to cause substantial harm to the competitive position of the person from whom the information was obtained. The term is not intended to resemble the markings of national security documents as in sensitive-secret-top secret.
- (2) As used in this subpart, "requiring organization" refers to the NASA organizational element or activity that requires specified services to be provided.

# PROCUREMENT NOTICE (PN) 04-14 REPLACEMENT PAGE 37:3

- (3) As used in this subpart, "service provider" refers to the service contractor that receives sensitive information from NASA to provide services to the requiring organization. (b)(1) To support management activities and administrative functions, NASA relies on numerous service providers. These contractors may require access to sensitive information in the Government's possession, which may be entitled to protection from unauthorized use or disclosure.
- (2) As an initial step, the requiring organization shall identify when needed services may entail access to sensitive information and shall determine whether providing access is necessary for accomplishing the Agency's mission. The requiring organization shall review any service provider requests for access to information to determine whether the access is necessary and whether the information requested is considered "sensitive" as defined in paragraph (a)(1) of this section.
- (c) When the requiring organization determines that providing specified services will entail access to sensitive information, the solicitation shall require each potential service provider to submit with its proposal a preliminary analysis of possible organizational conflicts of interest that might flow from the award of a contract. After selection, or whenever it becomes clear that performance will necessitate access to sensitive information, the service provider must submit a comprehensive organizational conflicts of interest avoidance plan.
- (d) This comprehensive plan shall incorporate any previous studies performed, shall thoroughly analyze all organizational conflicts of interest that might arise because the service provider has access to other companies' sensitive information, and shall establish specific methods to control, mitigate, or eliminate all problems identified. The contracting officer, with advice from Center counsel, shall review the plan for completeness and identify to the service provider substantive weaknesses and omissions for necessary correction. Once the service provider has corrected the substantive weaknesses and omissions, the contracting officer shall incorporate the revised plan into the contract, as a compliance document.
- (e) If the service provider will be operating an information technology system for NASA that contains sensitive information, the operating contract shall include the clause at 1852.204-76, Security Requirements for Unclassified Information Technology Resources, which requires the implementation of an Information Technology Security Plan to protect information processed, stored, or transmitted from unauthorized access, alteration, disclosure, or use.
- (f) NASA will monitor performance to assure any service provider that requires access to sensitive information follows the steps outlined in the clause at 1852.237-72, Access to Sensitive Information, to protect the information from unauthorized use or disclosure.

### 1837.203-71 Release of contractors' sensitive information.

Pursuant to the clause at 1852.237-73, Release of Sensitive Information, offerors and contractors agree that NASA may release their sensitive information when requested by service providers in accordance with the procedures prescribed in 1837.203-70 and subject to the safeguards and protections delineated in the clause at 1852.237-72, Access to Sensitive Information. As required by the clause at 1852.237-73, or other contract clause or solicitation provision, contractors must identify information they claim to be "sensitive" submitted as part of a proposal or in the course of performing a contract. The contracting officer shall evaluate all contractor claims of sensitivity in deciding how NASA should respond to requests from service providers for access to information.

### 1837.203-72 NASA contract clauses.

- (a) The contracting officer shall insert the clause at 1852.237-72, Access to Sensitive Information, in all solicitations and contracts for services that may require access to sensitive information belonging to other companies or generated by the Government.
- (b) The contracting officer shall insert the clause at 1852.237-73, Release of Sensitive Information, in all solicitations, contracts, and basic ordering agreements.

# 1837.204 Guidelines for determining availability of personnel.

- (a)(i) Outside peer review evaluators may be used to evaluate SBIR, STTR, NRA, AO, and unsolicited proposals without making the determination of non-availability.
- (ii) For all other actions, the NASA official one level above the NASA program official responsible for the evaluation shall make the determination, with the concurrence of the legal office. The contracting officer shall ensure that a copy of the determination is in the contract file prior to issuance of a solicitation.
- (b) The official designated in paragraph (a)(ii) of this section is responsible for the actions required in FAR 37.204(b).
- (c) The agreement shall be made by the program official responsible for the evaluation and the contracting officer.
- (e) The Assistant Administrator for Procurement (Code HS) is the approval authority for class determinations. The class determination request shall include the assessment required by FAR 37.204(b).

### SUBPART 1837.6--PERFORMANCE-BASED ACQUISITION

#### 1837.601 General.

(a) A statement of objectives (SOO) may be used on both competitive and non-competitive acquisitions. Use of a SOO on a competitive acquisition must be approved by the Procurement Officer and supported by a description of how the source selection process will be structured to accommodate evaluation of offeror-unique performance work statements submitted in response to the SOO.

# PART 1842 CONTRACT ADMINISTRATION AND AUDIT SERVICES

# **TABLE OF CONTENTS**

SUBPART 1842.101 1842.102 1842.102-70 1842.170	1842.1	CONTRACT AUDIT SERVICES Contract audit responsibilities. Assignment of contract audit services. Review of administration and audit services. Assignment of NASA personnel at contractor plants.
SUBPART 1842.202 1842.202-70 1842.270 1842.271	1842.2	CONTRACT ADMINISTRATION SERVICES Assignment of contract administration. Retention of contract administration. Contracting officer technical representative (COTR) delegations. NASA clause.
<b>SUBPART</b> 1842.302	1842.3	CONTRACT ADMINISTRATION OFFICE FUNCTIONS Contract administration functions.
<b>SUBPART</b> 1842.503	1842.5	POSTAWARD ORIENTATION Postaward conferences.
SUBPART 1842.705 1842.705-1 1842.708 1842.708-70	1842.7	INDIRECT COST RATES Final indirect cost rates. Contracting officer determination procedure. Quick-closeout procedure. NASA Quick-closeout procedure.
<b>SUBPART</b> 1842.803	1842.8	<b>DISALLOWANCE OF COSTS</b> Disallowing costs after incurrence.
<b>SUBPART</b> 1842.1203 1842.1203-70	1842.12	NOVATION AND CHANGE-OF-NAME AGREEMENTS Processing agreements.  DOD processing of novation and change-of-name agreements on behalf of NASA.
<b>SUBPART</b> 1842.1305	1842.13	SUSPENSION OF WORK, STOP-WORK ORDERS, AND GOVERNMENT DELAY OF WORK Contract clauses.
SUBPART 1842.1501 1842.1502 1842.1503	1842.15	CONTRACTOR PERFORMANCE INFORMATION General. Policy. Procedures.

SUBPART 1842.7001 1842.7002 1842.7003	1842.70	ADDITIONAL NASA CONTRACT CLAUSES Observance of legal holidays. Travel outside of the United States. Emergency medical services and evacuation.
<b>SUBPART</b> 1842.7101	1842.71	SUBMISSION OF VOUCHERS Submission of vouchers.
SUBPART 1842.7201 1842.7202	1842.72	NASA CONTRACTOR FINANCIAL MANAGEMENT REPORTING General. Contract clause.
<b>SUBPART</b> 1842.7301	1842.73	AUDIT TRACKING AND RESOLUTION NASA external audit follow-up system.
SUBPART 1842.7401 1842.7402	1842.74	EARNED VALUE MANAGEMENT Earned Value Management Systems (EVMS). Solicitation provisions and contract clauses.

# PART 1842 CONTRACT ADMINISTRATION AND AUDIT SERVICES

### **Subpart 1842.1--Contract Audit Services**

### 1842.101 Contract audit responsibilities.

- (a)(i) The Defense Contract Audit Agency (DCAA) has been designated as the DOD agency responsible for the performance of audit functions for NASA contracts, except those awarded to educational institutions for which other agencies have audit cognizance under OMB Circular No. A-133, those with Canadian contractors, and those for which NASA will perform audits.
- (ii) Cross-servicing arrangements are the responsibility of the Headquarters Office of External Relations (Code ID). Contracting officers should direct questions to the Headquarters Office of Procurement (Code HK).

# 1842.102 Assignment of contract audit services.

### 1842.102-70 Review of administration and audit services.

(a) NASA installations shall assess their delegations to DOD semiannually to determine changes in delegation patterns that could (1) result in significant changes in DOD manpower requirements or (2) have other important impacts on DOD contract administration activities. Events such as

(vi) For contracts placed directly with Canadian firms, audits are requested by the contracting officer from the Audit Services Branch, Comptroller of the Treasury, Department of Finance, Ottawa, Ontario, Canada. Invoices are approved by the auditor on a provisional basis pending completion of the contract and final audit. These invoices, accompanied by SF 1034, are forwarded to the contracting officer for further processing and transmittal to the fiscal or financial management officer. Periodic advisory audit reports are furnished directly to the contracting officer.

### 1842.202-70 Retention of contract administration.

- (a) The assignment of contract administration is optional for the following contracts:
- (1) Research and development study contracts not involving deliverable hardware or Government furnished property.
  - (2) Contracts with delivery schedules of 90 days or less.
  - (3) Purchase orders without Government source inspection requirements.
  - (4) Contracts requiring only on-site performance.
- (5) Contracts requiring work in the vicinity of the awarding center where DOD contract administration services are not reasonably available.

### 1842.270 Contracting officer technical representative (COTR) delegations.

- (a) The cognizant contracting officer may appoint a qualified Government employee to act as their representative in managing the technical aspects of a particular contract. If necessary, the contracting officer may appoint an alternate COTR to act during short absences of the COTR. Technical organizations are responsible for ensuring that the individual they recommend to the contracting officer possesses training, qualifications and experience commensurate with the duties and responsibilities to be delegated and the nature of the contract.
- (b) NASA Form 1634, Contracting Officer Technical Representative (COTR) Delegation, shall be used to appoint COTRs. A COTR's duties and responsibilities may not be redelegated by the COTR and the COTR may be held personally liable for unauthorized acts. However, this does not prohibit the COTR from receiving assistance for the purpose of monitoring contractor progress and gathering information. When an individual is appointed as a COTR on more than one contract, separate delegations shall be issued for each contract. A separate NASA Form 1634 will be used to appoint an alternate COTR.
- (c) A COTR delegation remains in effect throughout the life of the contract unless canceled in writing by the cognizant contracting officer or at any level above that contracting officer. The contracting officer may modify the delegation only by issuance of a new delegation canceling and superseding the existing delegation.
- (d) A COTR shall not be authorized to initiate procurement actions or in any way cause a change to the contract or increase the Government's financial obligations. However, delegations may be made to construction contract COTRs to sign emergency on-site change orders with an estimated value not to exceed the value specified in writing by the contracting officer in the NASA Form 1634 but in no event to exceed \$25,000.
- (e) Each COTR shall acknowledge receipt and accept the delegation by signing the original delegation letter. The original of the COTR delegation letter shall be filed in the applicable contract file. Copies of the signed COTR delegation letter shall be distributed to the COTR, the contractor, and each cognizant contract administration office. Acknowledgment and distribution

for terminations of COTR delegations and COTR delegations which revise authority, duties and responsibilities shall follow the same rules.

- (f)(1) Mandatory training for COTRs and their alternates shall include the following core topic areas:
- (i) Contracting authority and contract modifications (including non-personal services and inherently governmental functions);
  - (ii) Inspection and surveillance;
  - (iii) Changes and performance-based acquisition;
- (iv) Contract financial and property management (including "Limitation of Cost" clause, Anti-Deficiency Act, "Limitation of Funds" clause); and
  - (v) Disputes.
- (2) Those COTRs for whom it has been more than five (5) years since they received comprehensive training shall receive refresher training.
- (3) Procurement officers are responsible for assuring that the course(s) utilized by their center address the mandatory core topics in sufficient detail for the purpose of COTR training. Procurement officers may accept the following training alternative(s) in satisfaction of comparable requirement(s) specified in paragraph (f)(1) of this section:
  - (i) Another center's COTR training; or
  - (ii) Annual ethics training.
- (g) The contracting officer shall verify that the COTR has received the mandatory training before signing NASA Form 1634. If an urgent need arises for the appointment of a COTR and no trained and otherwise qualified individual is available, then the procurement officer may make a temporary COTR appointment not to exceed six months. Temporary appointments must be so identified and clearly reflect the appointment expiration date.
- (h) No technical direction may be issued by a COTR relative to performance-based acquisition requirements or when serving under a temporary appointment.

#### 1842.271 NASA clause.

Insert the clause at 1852.242-70, Technical Direction, when paragraph 3(m) of the NASA Form 1634 specifically authorizes a COTR to issue technical direction.

### **Subpart 1842.3--Contract Administration Office Functions**

### 1842.302 Contract administration functions.

(a) In addition to the responsibilities listed in FAR 42.302(a), responsibility for reviewing earned value management system (EVMS) plans and verifying initial and continuing contractor compliance with NASA and DoD EVMS criteria and conformity with ANSI/EIA Standard 748, Industry Guidelines for EVMS, is normally delegated to DCMA.

### **Subpart 1842.5--Postaward Orientation**

### 1842.503 Postaward conferences.

- (1) A postaward conference shall be held with representatives of the contract administration office when --
  - (i) A contract is expected to exceed \$10,000,000;

# PART 1846 QUALITY ASSURANCE

### TABLE OF CONTENTS

1846.000		Scope of part.
<b>SUBPART</b> 1846.370	1846.3	CONTRACT CLAUSES NASA contract clauses.
<b>SUBPART</b> 1846.401 1846.470	1846.4	GOVERNMENT CONTRACT QUALITY ASSURANCE General. Contract clause.
SUBPART 1846.670 1846.670-1 1846.670-2 1846.670-3 1846.670-4 1846.670-5 1846.671 1846.672-1 1846.672-1 1846.672-3 1846.672-4 1846.672-6 1846.672-7 1846.672-7 1846.673 1846.674	1846.6	MATERIAL INSPECTION AND RECEIVING REPORTS Introduction. General. Applicability. Use. Multiple shipments. Forms. Contract quality assurance on shipments between contractors. Preparing DD Forms 250 and 250c. Preparation instructions. Consolidated shipments. Multiple consignee instructions. Correction instructions. Invoice instructions. Packing list instructions. Receiving instructions. Distribution of DD Forms 250 and 250c. Contract clause.
SUBPART 1846.703 1846.703-70 1846.704 1846.770	1846.7	WARRANTIES Criteria for use of warranties. Additional criteria. Authority for use of warranties. Administration.

# PART 1846 QUALITY ASSURANCE

### **1846.000** Scope of part.

The Government has a duty to assure that appropriated funds are spent wisely. That duty is fulfilled in part through surveillance. Surveillance may be conducted through "insight" or "oversight." Insight requires the monitoring of Government-identified metrics and contracted

# PROCUREMENT NOTICE (PN) 04-14 REPLACEMENT PAGE 46:2

milestones. Insight is a continuum that can range from low intensity, such as reviewing quarterly reports, to high intensity, such as performing surveys and reviews. Oversight occurs in line with the contractor's processes. The Government retains and exercises the right to concur or nonconcur with the contractor's decisions. Nonconcurrence must be resolved before the contractor can proceed. Oversight is a continuum that can range from low intensity, such as Government concurrence in reviews (e.g., PDR, CDR), to high intensity oversight, in which the Government has day-to-day involvement in the contractor's decision making process (e.g., hardware inspections). The decision to use insight or oversight is based on an assessment of the risk inherent in the activity being surveilled. Surveillance must be conducted whether or not the contract effort has been structured as a performance-based acquisition.

# **Subpart 1846.3--Contract Clauses**

### 1846.370 NASA contract clauses.

- (a) The contracting officer shall insert the clause at 1852.246-70, Mission Critical Space System Personnel Reliability Program, in solicitations and contracts involving critical positions designated in accordance with 14 CFR 1214.5, Mission Critical Space System Personnel Reliability Program.
- (b) The contracting officer shall insert the clause at 1852.246-73, Human Space Flight Item, in solicitations and contracts for human space flight hardware and flight-related equipment if the highest available quality standards are necessary to ensure astronaut safety.

# **Subpart 1846.4--Government Contract Quality Assurance**

### 1846.401 General.

(a) The quality assurance surveillance plan (QASP) which the project office prepares in conjunction with the statement of work is preliminary. It reflects the Government's surveillance approach relative to the perceived programmatic risk, and is written at a general rather than specific level because the risks will not be completely identified at that time. After contract award, contracting officers shall ensure that the QASP is revised to reflect the risks associated with the successful proposal. This final QASP shall not be included in the contract, but should be periodically reviewed to ensure its currency.

#### 1846.470 Contract clause.

The contracting officer may insert a clause substantially as stated at 1852.246-71, Government Contract Quality Assurance Functions, in solicitations and contracts to specify the location(s) of quality assurance functions.

## Subpart 1846.6--Material Inspection and Receiving Reports

### 1846.670 Introduction.

#### 1846.670-1 General.

(a) This subpart contains procedures and instructions for use of the Material Inspection and Receiving Report (MIRR) (DD Form 250 series).

# PROCUREMENT NOTICE (PN) 04-14 REPLACEMENT PAGE 46:2

- (b) MIRRs are used to document contract quality assurance (CQA), acceptance and commercial shipping/packing lists used to evidence Government contract quality of supplies and services, and shipments. MIRRs are not used for --
  - (1) Shipments by subcontractors not made to the Government;

# PART 1847 TRANSPORTATION

### TABLE OF CONTENTS

SUBPART	1847.2	CONTRACTS FOR TRANSPORTATION OR FOR TRANSPORTATION-RELATED SERVICES
1847.200		Scope of subpart.
1847.200-70		Charter of aircraft.
1847.207-10		Discrepancies incident to shipments.
SUBPART	1847.3	TRANSPORTATION IN SUPPLY CONTRACTS
1847.304		Determination of delivery terms.
1847.304-3		Shipments from CONUS for overseas delivery.
1847.304-370		NASA export privilege.
1847.305		Solicitation provisions, contract clauses, and transportation factors.
1847.305-10		Packing, marking, and consignment instructions.
1847.305-13		Transit arrangements.
1847.305-70		NASA contract clauses.
SUBPART	1847.5	OCEAN TRANSPORTATION BY U.SFLAG VESSELS
1847.506		Procedures.
<b>SUBPART</b> 1847.7001	1847.70	PROTECTION OF THE FLORIDA MANATEE Contract clause.

# PART 1847 TRANSPORTATION

# Subpart 1847.2 -- Contracts for Transportation or for Transportation-Related Services

### 1847.200 Scope of subpart.

### 1847.200-70 Charter of aircraft.

When acquiring aircraft by charter, contracting officers shall comply with NPR 7900.3, Aircraft Operations Management.

# 1847.207-10 Discrepancies incident to shipments.

NASA personnel shall also report discrepancies and adjust claims for loss of and damage to Government property in transit in accordance with NPR 6200.1, NASA Transportation and General Traffic Management.

# **Subpart 1847.3--Transportation in Supply Contracts**

### 1847.304 Determination of delivery terms.

# 1847.304-3 Shipments from CONUS for overseas delivery.

### 1847.304-370 NASA export privilege.

NASA has export licensing privileges for moving commodities to foreign destinations. Contracting officers shall request the advice of the Center Export Administrator to ensure full and appropriate use is made of these privileges.

## 1847.305 Solicitation provisions, contract clauses, and transportation factors.

# 1847.305-10 Packing, marking, and consignment instructions.

In contracts providing for delivery f.o.b. origin and shipment under Government bills of lading, consignment instructions may be limited to the mail address of the consignee (receiving activity), provided the contract instructions state: "Shipment other than mail shall be consigned as indicated on the Government bill of lading furnished to the contractor."

### 1847.305-13 Transit arrangements.

(a)(3)(ii) When the provision at FAR 52.247-56 is used, the solicitation shall state that offers will be evaluated on the basis of the lowest overall cost to the Government, including transportation costs to NASA from point of origin to final destination, taking into account any applicable transit privileges.

### 1847.305-70 NASA contract clauses.

- (a) The contracting officer may insert a clause substantially as stated at 1852.247-72, Advance Notice of Shipment, in solicitations and contracts when the f.o.b. point is destination and special Government assistance is required in the delivery or receipt of the items.
- (b) The contracting officer shall insert a clause substantially as stated at 1852.247-73, Bills of Lading, in f.o.b. origin solicitations and contracts.

### Subpart 1847.5--Ocean Transportation by U.S.-Flag Vessels

### **1847.506 Procedures.**

(d)(i) The transportation officer in each installation shall establish and maintain a register to reflect adherence to the Cargo Preference Act. The register shall contain data related to shipments made by the installation and by NASA contractors. Where no transportation officer is available, it shall be maintained by the contracting office. The register shall contain pertinent details of ocean shipments including, but not limited to, the ports of origin and destination of shipments, commodity descriptions, gross weight, freight revenue, name of vessel, operator of vessel, and date of loading. The register shall be maintained current and organized so that adherence to the Cargo Preference Act can be ascertained at all times. To the maximum practicable extent, compliance with the 50-percent minimum requirements of the Cargo Preference Act shall be maintained on a quarter-year basis; any deficiencies in maintaining compliance shall be corrected by the end of the calendar year.

# PROCUREMENT NOTICE (PN) 04-14 REPLACEMENT PAGE 47:3

(ii) On the basis of the registers maintained under paragraph (d)(i) of this section, the official naintaining the register shall submit quarterly reports reflecting ocean shipments to the Division of	

National Cargo, Office of Market Development, Maritime Administration, Department of Transportation, Washington, DC, 20590. Negative reports are required when applicable.

# **Subpart 1847.70--Protection of the Florida Manatee**

### 1847.7001 Contract clause.

The contracting officer shall insert the clause at 1852.247-71, Protection of the Florida Manatee, in solicitations and contracts when deliveries or vessel operations, dockside work, or disassembly functions under the contract will involve use of waterways inhabited by manatees. The clause shall also be included in applicable subcontracts (including vendor deliveries).